

## Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-13 ISO-00 DODE-00 CIAE-00 PM-04 INR-07 L-03

ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06

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CIEP-01 EPA-01 DOTE-00 FEA-01 ERDA-05 OIC-02 OES-06

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FM SECSTATE WASHDC

TO USMISSION GENEVA

ALL NATO CAPITALS

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AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 173314

E.O. 11652: GDS

TAGS: ECE, CSCE, PFOR, ENRG, SENF, ETRN, NATO, US, UR

SUBJECT: CSCE BASKET II: ECE AND SOVIET CONGRESSES  
PROPOSAL

REF: A. STATE 153188; B. BONN 11370; C. GENEVA 5365

1. AS FOLLOW-UP TO REFTEL A, WHICH REPORTED ON ECONOMIC COMMISSION FOR EUROPE (ECE) EXECUTIVE SECRETARY STANOVNIK'S RECENT CONSULTATIONS IN DEPT., AND FOR INFORMATION OF ACTION ADDRESSEES, WE TRANSMIT BELOW TEXTS OF DECISIONS ON SOVIET CONGRESSES PROPOSAL AND ON WESTERN-INSTIGATED "SPECIAL ATTENTION" PROJECTS AS ADOPTED AT ECE 31ST SESSION.

2. THESE TWO DECISIONS WERE ASSOCIATED IN PARA. 7 OF OMNIBUS RESOLUTION ADOPTED AT ECE 31ST SESSION ON FUTURE ACTIVITIES OF COMMISSION AND IMPLEMENTATION OF CSCE FINAL ACT. TEXT OF THIS PARAGRAPH FOLLOWS: QUOTE (THE ECONOMIC COMMISSION FOR EUROPE) DRAWS TO THE ATTENTION OF MEMBER GOVERNMENTS ITS DECISIONS B(XXXI) AND D(XXXI). END QUOTE.

3. DECISIONS WERE THUS ADOPTED IN PARALLEL AND IMPLICITLY ASSOCIATED WITH EACH OTHER. AS NOTED REFTEL A, DEPTOFFS POINTED OUT TO STANOVNIK OUR SINCERE DOUBTS THAT SOVIET METHOD WAS CORRECT MEANS FOR ACHIEVING CONCRETE PROGRESS IN

BASKET II AREA WE ALL WISHED TO SEE, PARTICULARLY IN VIEW NUMBER OF PARTICIPANTS AND VERY AMORPHOUS TOPICS THEY ENVISAGED. FURTHER, WE NOTED THAT IT WOULD BE DIFFICULT TO PROCEED WITH STUDY OF SOVIET INITIATIVE (WHICH CONTAINS PROPOSALS NOT RAISED IN CSCE CONTEXT AND NOT UNIVERSALLY AGREED TO) IN THE ABSENCE OF DEMONSTRABLE PARALLEL ACTION ON THE "SPECIAL ATTENTION" PROJECTS  
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(WHICH WERE ALREADY FULLY AGREED TO BY ALL CSCE PARTICIPANTS AT HELSINKI).

4. WE HAVE NOTED REPORTS IN REFTELS B AND C, CONCERNING FRG AND UK THINKING ON THIS MATTER. WE CONTINUE TO BELIEVE THAT SPECIFIC, LIMITED PROJECTS--SUCH AS THOSE SPELLED OUT IN FINAL ACT--HOLD OUT BEST HOPE FOR REAL MULTILATERAL BASKET II COOPERATION IN THE ECE. WE WILL

LOOK FOR CONCRETE PROGRESS ON IMPLEMENTATION OF "SPECIAL ATTENTION" PROJECTS IN ECE AS A KEY TEST OF EASTERN IMPLEMENTATION OF BASKET II UNDERTAKINGS. HOWEVER, OUR ATTITUDE TOWARD SOVIET-PROPOSED CONFERENCES THEMSELVES WILL CONTINUE TO BE BASED ALSO ON THE SUBSTANTIVE IMPLICATIONS OF THESE CONFERENCES AND ON BROADER POLITICAL CONSIDERATIONS, WHICH WE WILL BE STUDYING DURING THE COMING YEAR. IN SUM, CONNECTION BETWEEN "SPECIAL ATTENTION" PROJECTS AND SOVIET-PROPOSED CONFERENCES WAS USEFUL PROCEDURAL OUTCOME OF ECE MEETING; SUBSTANTIVE US ATTITUDE TOWARD CONFERENCES THEMSELVES WILL ALSO BE A FUNCTION OF USG STUDY AND BROAD POLITICAL CONSIDERATIONS.

5. POSTS SHOULD DRAW ON THIS GUIDANCE IN FURTHER CSCE-RELATED DISCUSSIONS WITH HOST COUNTRY OFFICIALS AND REPORT FULLY.

6. BEGIN TEXT OF DECISION B(XXXI), ENTITLED "THE PROPOSAL IN REGARD TO THE HOLDING OF ALL-EUROPEAN CONGRESSES ON QUESTIONS OF COOPERATION IN THE FIELD OF PROTECTION OF THE ENVIRONMENT, DEVELOPMENT OF TRANSPORT, AND ENERGY": QUOTE THE ECONOMIC COMMISSION FOR EUROPE,

TAKES NOTE WITH SATISFACTION OF THE READINESS OF MEMBER GOVERNMENTS TO INTENSIFY COOPERATION IN A NUMBER OF FIELDS OF ECONOMIC ACTIVITY AS SET FORTH IN THE FINAL ACT OF THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE;

NOTES THE INTEREST EXPRESSED IN THE PROPOSAL MADE BY THE SOVIET GOVERNMENT FOR THE "HOLDING OF ALL-EUROPEAN CONGRESSES ON QUESTIONS OF COOPERATION IN THE FIELDS OF THE PROTECTION OF THE ENVIRONMENT, DEVELOPMENT OF

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TRANSPORT AND ENERGY," AS WELL AS THE OFFER OF THE SOVIET

UNION TO BE THE HOST COUNTRY FOR A CONGRESS ON ENERGY;

(1) DRAWS TO THE ATTENTION OF MEMBER GOVERNMENTS THE DISCUSSION AT THE THIRTY-FIRST SESSION OF THE COMMISSION ON THE PROPOSAL FOR CONGRESSES, AND SUGGESTS THAT MEMBER GOVERNMENTS STUDY THE PROPOSAL THOROUGHLY IN THE LIGHT OF THAT DISCUSSION AND OF THE PROVISIONS OF THE FINAL ACT;

(2) ASKS THE EXECUTIVE SECRETARY TO CIRCULATE SUCH VIEWS IN REGARD TO THE PROPOSAL AS MEMBER GOVERNMENTS MAY WISH TO COMMUNICATE TO HIM;

(3) DRAWS TO THE ATTENTION OF THE RELEVANT PRINCIPAL SUBSIDIARY BODIES THE TOPICS SUGGESTED FOR DISCUSSION AT THE PROPOSED CONGRESSES ON QUESTIONS OF COOPERATION IN THE FIELDS OF THE PROTECTION OF THE ENVIRONMENT, DEVELOPMENT OF TRANSPORT, AND ENERGY;

(4) ASKS THE EXECUTIVE SECRETARY TO SUBMIT TO THE THIRTY-SECOND SESSION OF THE COMMISSION A REPORT ON THE WORK ALREADY EFFECTED OR UNDERWAY IN THE ECONOMIC COMMISSION FOR EUROPE IN THESE FIELDS. END QUOTE.

7. BEGIN TEXT OF DECISION D(XXXI), ENTITLED "SELECTED TOPICS FOR SPECIAL ATTENTION": QUOTE THE ECONOMIC COMMISSION FOR EUROPE,

REMINDS THE COMPETENT PRINCIPAL SUBSIDIARY BODIES THAT, IN ADDITION TO THE TOPICS SPECIFICALLY REFERRED BY THE FINAL ACT TO THE ECONOMIC COMMISSION FOR EUROPE FOR MULTILATERAL IMPLEMENTATION, THEY SHOULD DEVOTE SPECIAL ATTENTION TO THE MULTILATERAL IMPLEMENTATION OF OTHER PROVISIONS SET FORTH IN THE SECTION OF THE FINAL ACT ENTITLED "COOPERATION IN THE FIELD OF ECONOMICS, OF SCIENCE AND TECHNOLOGY AND OF THE ENVIRONMENT," SUCH AS THE FOLLOWING:

(1) THE PROMOTION OF THE PUBLICATION AND DISSEMINATION OF ECONOMIC AND COMMERCIAL INFORMATION;

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NATION OF ECONOMIC AND COMMERCIAL INFORMATION;

(2) THE PROMOTION OF INTERNATIONAL AGREEMENTS AND OTHER APPROPRIATE ARRANGEMENTS ON ACCEPTANCE OF CERTIFICATES OF CONFORMITY WITH STANDARDS AND TECHNICAL REGULATIONS;

(3) THE DEVELOPMENT THROUGH INTERNATIONAL COOPERATION OF AN EXTENSIVE PROGRAM FOR THE MONITORING

AND EVALUATION OF THE LONG-RANGE TRANSPORT OF AIR POLLUTANTS;

(4) THE HARMONIZATION OF ADMINISTRATIVE AND TECHNICAL PROVISIONS CONCERNING SAFETY IN ROAD, RAIL AND RIVER TRANSPORT.

REQUESTS THE COMPETENT SUBSIDIARY BODIES TO PRESENT PROGRESS REPORTS TO THE THIRTY-SECOND SESSION. END QUOTE.

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## Message Attributes

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